PLANNING & INFRASTRUCTURE PORTFOLIO HOLDER DECISION - 22 MAY 2019

TRAFFIC MANAGEMENT PROGRAMME 2019/20

1. INTRODUCTION

1.1 The purpose of this report is to approve the Traffic Management Programme for the New Forest District Council for the financial year 2019/20. The programme contains projects which are to be undertaken by the New Forest District Council's Transportation Team as part of the Traffic Management Service provided under the terms of an Agency Agreement with Hampshire County Council.

2. BACKGROUND

- 2.1 The Traffic Management Agency Agreement between New Forest District Council and Hampshire County Council, which provides the terms of service provision, was signed on 30th March 2009 and varied by the Dead of Variation issued by the County Council in 2016.
- 2.2 The 2016 Dead of Variation to the Agency Agreement includes an amendment to the powers and functions which may be exercised by this Council on behalf of the County Council. The main change being that New Forest District Council is to focus resources on parking related issues and that funding is prioritised on schemes where benefits to road safety can be made, or where there is a viable community benefit. This variation was accompanied by a significant reduction in funding for both staffing and works.
- 2.3 The Traffic Management Service is provided in accordance with Hampshire County Council's Traffic Management Policy and Guidance 2014, and Hampshire County Councils 2016 policy which focuses the Council's traffic management resources on measures and projects where there is evidence they will benefit casualty reduction, by responding to issues at locations with the greatest scope to reduce casualties.
- 2.4 As part of Hampshire County Council's Transformation to 2019 Programme, further review of the Traffic Management Service is being undertaken. The County Council are developing a new approach to on-street parking across the County, including enforcement and the delivery of associated parking controls. As the County Council have served one year's notice on the Traffic Management Agency on 1st April 2019, the existing Agency Agreement will terminate on 31st March 2020. Discussions are ongoing with the County Council to ensure a smooth transition. In light of this the programme for this year has been reduced to essential only items.
- 2.5 The Traffic Management Programme for 2019/20 will run from 1st April 2019 to 31st March 2020 and has been developed to ensure that matters of greatest priority are dealt with prior to the return of the Agency. These will be progressed by employing a case by case only consultant to complete the work. The proposed 2019/20 programme is contained in Appendix 1 to this report and the procedure for preparing the programme is set out below.
- 2.6 The 2018/19 Traffic Management Programme (which runs until 31 March 2019) contains thirty-seven programmed schemes and minor lines and signs work. Appendix 2 provides a summary of the work completed.

3. TRAFFIC MANAGEMENT PROGRAMME 2019/20

- 3.1 The Traffic Management Programme for the period 1st April 2019 to 31st March 2020 is contained in Appendix 1 to this report, and has been prepared in accordance with current policy and with regard to the resources and funding available to deliver the programme. The merits of each of the projects which have met the criteria for inclusion in the programme have been scored and ranked as a high, medium or low priority. Projects will be completed in accordance with the priority assessment given. Low priority sites will only be progressed if resources permit. This is to ensure that the matters of greatest importance are dealt with by 31st March 2020, when the Agency Agreement terminates. In light of this, the procedure employed to prepare the 2019/20 programme is a variation to the previously agreed method.
- 3.2 The preparation of the 2019/20 programme has involved the following: A review of outstanding matters, the assessment of new projects identified during the year, the analysis of accident data and evaluation of safety benefit, the consideration of the effectiveness and affordability of potential measures, and compliance with Hampshire County Council policy and legislation. The submission of bids for new work has not been invited this year to ensure outstanding and priority matters are dealt with by 31st March 2020.
- 3.3 The programme of work is submitted for approval by the Portfolio Holder. HCC officers have been consulted on the draft programme and their comments have been taken into account in the programme.
- 3.4 The cost of progressing and implementing these schemes will be contained within the budget allocated to New Forest District Council by Hampshire County Council, except for schemes where a charge is made to the applicant, such as for development related works.

4. LEGISLATION

4.1 The Council is required to formally advertise proposed Traffic Regulation Orders. All representations are considered in consultation with District and County Members before a decision is made as whether the advertised Order is made, varied, or abandoned, in accordance with the Council's scheme of delegation to officers.

5. FINANCIAL IMPLICATIONS

- 5.1 HCC provide funding for the delivery of the Traffic Management Agency. Funding is split into staffing, works and advertising. The allocated budget is for the delivery of the Traffic Management Programme of planned works as well as the delivery of the other traffic management functions the council undertake under the Agency Agreement, such as the provision of disabled bays, access protection marking, temporary Traffic Regulation Orders, and dealing with correspondence from members of the public.
- 5.2 Over recent years there has been an annual reduction in funding of the Traffic Management Agency by Hampshire County Council. In response budget savings were made through the removal of three posts in 2017. The table below shows funding levels over the last three years for staffing and works (including advertising).

Year	Staffing Budget Allocation	Works and Advertising Budget Allocation
2016/17	£99,184	£22,000
2017/18	£59,511	£17,600
2018/19	£39,674	£16,160
2019/20	£39,674	£16,160

6. ENVIRONMENTAL IMPLICATIONS

6.1 Environmental implications will be taken into account in final design work, to ensure the benefits of the proposals out-weigh any concerns about visual impact.

7. CRIME & DISORDER IMPLICATIONS

- 7.1 None
- 8. EQUALITY & DIVERSITY IMPLICATIONS
- 8.1 None

9. RECOMMENDATIONS

It is recommended:

- 9.1 That the Traffic Management Programme for 2019/20, as set out in Appendix 1 is approved for progression, subject to detailed design work and careful consideration of any objections to proposals that require statutory public advertisement; and
- 9.2 That the Service Manager for Street Scene, in consultation with the Portfolio Holder for Planning and Infrastructure be given authorisation to amend the Traffic Management programme should a specific need arise.

10. PORTFOLIO HOLDER DECISION

I agree the recommendations contained within this report.

Signed: CLLR E J HERON Date: 22 May 2019

Date notice of decision given - 22 May 2019

Last date for call- in - 29 May 2019

For further information contact:

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APPENDIX 1

TRAFFIC MANAGEMENT PROGRAMME 2019/20

Ref	Road	Location	Issue	Project	Comment	Priority
1	Library Road	Totton	Parking by disabled persons on the double yellow lines adjacent to Totton Precinct and opposite the Police Station causes obstruction and safety concerns.	Possible no loading restriction	Request received from Parking Enforcement. Police welcome and support this project. The road can become blocked and Police officers have had to intervene. There is also a bus stop directly opposite these parked vehicles which, when stopped completely blocks the road. This can occasionally impact upon Police and Fire Service vehicles responding to emergency calls.	High
2	Balmer Lawn Road	Brockenhurst	To consider restrictions to prevent parking obstruction.	Possible TRO	During the summer months there is high demand for parking. The car park tends to operate at capacity and parking also spills out onto the highway. This causes obstruction to the road and concern that this could impact on the A337 resulting is safety issues.	High
3	High Street	Beaulieu	Lack of short stay parking.	TRO for limited waiting bays. To be provided as part of a package of measures to include the provision of additional car parking by the Parish Council.	On hold pending provision of a new car park. Planning approval for the car park has now been granted. To be progressed once the car park is operational.	Medium
4	Atheling Road	Hythe and Dibden	Obstruction and lack of passing places.	Consider an extension to the length of the restriction at the junction to prevent obstruction. Additional passing places or extension to length of existing passing places may also be beneficial.	With the opening of the Lidl store nearby there will be an impact on parking behaviour in the immediate area and this will need to be fully assessed.	Medium
5	Crossmead Avenue	New Milton	Consider no loading restriction or bollards to prevent parking on footway.	To review and introduce measures as appropriate.	Concerns raised regarding pedestrian safety.	Low

APPENDIX 2

UPDATE ON TRAFFIC MANAGEMENT PROGRAMME 2018/19

Programmed Schemes

No	Location	Request	Comment	Project / Task	Progress
1	District wide Review projects 15/16 and 16/17 TM programme.	Review projects implemented in 2015/16 and 2016/17 TM Programme to ensure that they are working successfully.	NFDC Best Practice	Level of review will be dependent on scale of project.	Complete No issues identified.
2	New Milton Caird Avenue	Request for no waiting at any time restrictions to be introduced to remove the remaining on street parking.	Following a road traffic accident HCC made improvements to a crossing point. Vehicles parked in the unrestricted part of the road may obstruct pedestrian / driver visibility.	Review restrictions at this location.	TRO made and waiting restrictions introduced in order to improve safe operation of the uncontrolled pedestrian crossing.
3	Totton Hammonds Lane	No waiting at any time restriction present, HCC subsequently introduced reinforced verge parking which contradicts the restriction.	Consider amending restriction – current yellows protect visibility at the NHS Dentist entrance. Consequently amend the order to exempt the no waiting from the hard standing.	Legal issues need to be resolved	Complete TRO made which exempts the said area from the waiting restriction.
4	Totton Testwood Lane	Request for further restrictions due to congestion in the area.	Officer investigation concluded that it may be appropriate to protect all the junctions along the school and local access traffic route.	Double yellow lines at all junctions along Testwood Lane.	Complete Waiting restrictions introduced at the junctions along Testwood Lane.
5	Totton Rumbridge Street	Consider extending restrictions close to the junction of Rumbridge Street with the A35 Totton-bypass.	The current restrictions do not appear logical, ending prior to the car park access.	Review restrictions at this location.	Complete Due to verge parking and road design, dragons teeth bollards were installed along the grass verge to physically prevent parking.
6	Netley Marsh Salisbury Road	Request for a HGV restriction in the lay by – already signed not suitable	Formalising the restriction is logical and supported by HCC	Move sign forward and add a no lorry turning space.	Complete Review undertaken. Existing signage is clear and visible. The suggested new wording on the sign plate could make the

No	Location	Request	Comment	Project / Task	Progress
					message unclear and is unlikely to change driver behaviour.
7	Hythe & Dibden Beaulieu Road	Request for 'no waiting at any time'. Petition signed by 350 individuals has been received.	Particular concerns about egress from Coppice Gate. Double yellow lines requested on the southern side of road between Whinefield Road and A326 roundabout.	Restrictions along Beaulieu Road to be reviewed.	Complete The existing waiting restrictions appear to be operating satisfactorily. In order to improve access from Coppice Gate a white
8		Concern regarding safe operation of the junction of Whinfield Road and Beaulieu Road.	Review waiting restrictions along whole road including junctions with Whinefield Road in view of new development.	Consider upgrading the existing single yellow line which prohibits waiting between the hours of 9am and 6pm to a prohibition at any time.	access protection marking has been introduced across the dropped kerb.
9	Exbury & Lepe Lepe Road	Parking Manager has reported that parking on single yellow lines on seafront close to HCC car park entrance has not been enforceable due to inadequate signing.	The provision of controlled parking zone signs at each end of current restriction, to avoid repeater signs has been looked at, but there is a problem locating signs at western end. Alternatively 'no waiting at any time' could be introduced however this would not allow for any evening parking when car park is closed. Changes to the Country Parks car park layout and opening hours are being considered by HCC.	Review existing restrictions. A zone scheme would provide environmental benefits by removing signage along the coastal road. Consider changes in line with any changed car park hours and relocate western limit to allow clear zone signing, which would also have some areas of double yellow lines within the single yellow zone.	Complete Waiting restrictions reviewed. Due to erosion of the verge and the character of the roads 'no waiting at any time' was considered appropriate. TRO made replacing the existing restriction, and extending further north beyond the access to the Country Park. Signs have been removed, improving the appearance of the area and enforcement action can now be undertaken.
10	New Milton Crossmead Ave & Wessex Ave	A petition signed by 22 residents has been received, requesting waiting restrictions to prevent on street parking.	The installation of bollards at the crossing point to provide a safety enhancement.	Arrange instalment of the bollards and review waiting restrictions at the Wessex avenue junction.	Complete Bollards installed either side of pedestrian crossing point.
11					Complete TRO made to introduce a no waiting at any time restriction at the junction of Crossmead Avenue and Wessex Avenue.
12	New Milton Hale Avenue / Hale Gardens / Milton Grove/ South Avenue	Request for no waiting at any time restrictions to protect this crossroads junction.	These are residential roads close to the town centre and used as a through route for local traffic. Officer review concluded merit to	Consider appropriate waiting restrictions.	Complete No problematic parking at the junction has been witnessed during site visits, and there have been no recent concerns raised. A

No	Location	Request	Comment	Project / Task	Progress
			extend scope to include junction protection at this junction and at Junction of Copse Ave / Hale Ave. And extending junction restriction in Copse Ave at its junction with Ashley Rd.		review of accident data shows that there have been no recorded road accident casualties over 2013-2017 period. No further action.
13	Ringwood Butlers Lane / Holm Close	Request from RTC to, extend the double yellow line along the north side of Butlers Lane from its junction with Gorley Road. And to extend double yellow lines at the junction of Butlers Ln and Holm Cl to assist delivery access.	The existing restrictions at this location became operational 18/3/16, following local concerns about access, both for residents and deliveries. They are concentrated at the southern end, aimed really at lorry access to the shopping precinct.	Waiting restrictions in Butlers Lane would reduce verge erosion. Review the delivery activity to the shops and consider the request for further restrictions.	No action recommended. The existing restrictions became operational 18/3/16, following local concerns about access, both residents and deliveries. These restrictions appear to be adequate and any additional waiting restrictions would displace parking to other locations which may be less desirable. The installation of dragons teeth to protect the verge could obstruct access for delivery vehicles and result in a maintenance issue for HCC.
14	Ringwood The Furlong	Issues noted by the Parking CEOs with vehicles loading and unloading.	Officer review has concluded that request has merit. Supported by Council's Parking Team and HCC.	Liaise with Parking Office regarding location for introduction of a new loading bay.	Complete Review undertaken. Servicing facilities for the units in The Furlong Shopping Centre are located at the rear of Waitrose. No TRO required. Enforcement action to be undertaken against vehicles contravening the existing restrictions on The Furlong.
15	Beaulieu Beaulieu Village	A request has been received for time controls to be introduced into the High St to accommodate short term / shopping parking	Conflicting use of existing parking / shop keepers, visitor parking difficult to resolve.	As part of a package of measures to progress waiting restrictions along with additional car parking provision provided by the Parish Council.	On hold pending car park provision.
16	Copythorne Southampton Rd / Windsor Rd junction	Extension to double yellow lines	Concerns regarding verge parking along Southampton Road and inconsiderate / dangerous parking at Windsor Road junction.	Review and consider appropriate measures to deal with the issues.	Complete Whilst undesirable, any measures to prevent verge parking, would displace vehicles elsewhere,

No	Location	Request	Comment	Project / Task	Progress
					possibly resulting in safety issues. Parking at the junction of Windsor Road and Southampton Road has not been witnessed or reported to us during the study period. Over the period 1 September 2015 to 31 August 2018 there was one incident which was unrelated to parked vehicles. This junction is monitored by Hampshire County Council.
17	Hordle, Yerville Gdns	Waiting restrictions	Parking at junction of Yerville Gdns causing safety concern.	Implementation of double yellow lines at junction.	No action recommended. Complete Waiting restrictions implemented.
18	New Milton, Cedar Gardens	Waiting restrictions	TRO subject to re-assessment during an event. GB to provide dates of events at this location and officers to revisit the site when an event is in place.	Consider double yellow lines at junction with Cedar Gardens and along the service road.	Complete Review undertaken. TRO not justified, no safety issues recorded and good accident history. Better event management by the event organisers may be required if future events effect highway safety.
19	Holbury Fawley, Whitefield Road	Safety - extension to school zigzags outside Cadland Primary School	Request from HCC school Travel Planning Team. A new marking and TRO will be required.	Implementation of new school entrance marking.	Complete Markings implemented and effective.
20/ 21/ 22	Ringwood, Bickerley Road area	Review waiting restrictions on Bickerley Gardens, to include, restrictions at/near junction with Bickerley Gardens, consider combining the existing residents parking schemes into one order, and, amendment to loading bay in Duck Island Road.	Extension to existing waiting restrictions in Bickerley Road required. The combination of the residents parking schemes into one TRO would be beneficial for administration purposes. The position of a loading bay in Duck Island Lane is restricting access to a premises.	Review waiting restrictions on Bickerley Gardens, to include Double yellow lines at junction with Bickerley Gardens, consider combining the existing residents parking schemes into one order, and, make amendments to the loading bay in Duck Island Road.	Complete Items 20/21) Waiting restrictions at the junction of Bickerley Gardens and Bickerley Road are not required. This junction already benefits from double yellow lines which provide adequate visibility at the junction. There is a small section of Bickerley Road, close to its junction with Bickerley Gardens, that is unrestricted, and when

No	Location	Request	Comment	Project / Task	Progress
					vehicles are parked at this location they occasionally extend onto the double yellow lines. When a vehicle is parked on waiting restrictions, even where only partially, then enforcement action can be taken. Enforcement is now being undertaken and there is no need for a TRO.
					Complete (Item 22) The recently installed TRO for the loading bay was implemented in accordance with the regulations, which included a period of consultation. This doesn't meet the current criteria for further progression.
23	Hordle, Hordle Lane	Development site - chargeable	Extension of 'no waiting at any time' restriction at new access	Rechargeable scheme to extend waiting restrictions.	Complete TRO made to introduce waiting restrictions across the site access.
24	Brockenhurst, The Rise	Waiting restrictions at Watersplash Hotel- chargeable	TRO amendment required to accommodate a relocated vehicle crossover	Rechargeable scheme required if hotel amends entrance.	Complete TRO made to amend the waiting restrictions.
25	Milford on Sea, Keyhaven Road	Waiting restrictions - chargeable	TRO requested at farm entrance	Rechargeable scheme only to be provided if on -site improvements cannot be undertaken and subject to further discussion with the Parish Council).	Complete Review undertaken and client advised. No further action required.
26	New Milton, Gore Road Industrial Estate	Waiting restrictions - chargeable	'Screw Fix' have reported difficulties with access to their new unit at this location.	Rechargeable scheme, very limited restrictions only if essential and await further instructions.	Complete Assessment undertaken and guidance provided to the company. TRO no longer required.
27	Hythe and Dibden, Atheling Road and Mousehole Lane	Commuter parking issues and parking by post office employees. No waiting 11-11.30am Mon-Sat.	Extension to length of restriction at junction to prevent obstruction. Additional passing places or extension to length of existing passing places may also be beneficial.	Additional waiting restrictions.	On hold pending development

No	Location	Request	Comment	Project / Task	Progress
28	Hythe and Dibden, Hythe Village Centre Cycling	Enforcement issues with the Prohibition of Cycling. Amend TRO to remove the except for access.	Review existing TRO and make amendments to signage to ensure enforceable.	Review TRO and install signage.	Complete TRO made and new sign installed by HCC.
29	Hordle, Stopples Lane	Parking bays	For informal disabled parking bays.	Arrange two informal disabled bays	Complete Review undertaken. There are issues with deliveries and the finding a suitable position to cite the bay. There appears to be adequate parking space and a lack of demand for a disabled persons parking bay. No further action.

Minor Lines & Signing / Speed Reduction Schemes

No	Location	Request	Comment	Project / Task	Note
30	Ringwood New Street	Request for double yellow lines in front of the new pumping station and the new cycle route.	The area in front of the pumping station and the shared pedestrian / cycle route needs to be kept clear. New pumping station is adjacent to the new shared footway / cycle way	APM to include the access to the cycle route. Advise builder to self-help 'keep clear' signs.	Complete Installed
31	Ringwood Kingsburys Lane	A number of residents of Kingsbury lane converted their front gardens to park their vehicles, thus causing an access issue re the limited wait parking bay for permit holders outside their properties.	The parking bay at this location is adjacent to a narrow footway which is flush with the carriageway, i.e. no dropped kerbs.	Review bay markings and introduce access protection markings (APMs) Update Parking Office with which properties have created off road parking.	Complete Installed
32	Totton Calmore Gardens	Obstruction to residents driveways. Waiting restrictions requested.	Access protection markings to be offered to residents.	-Offer Access protection markings to affected residents.	Complete No action required.
33	Lyndhurst Gosport Lane and Chapel Lane	Two permanent Vehicular Activated Signs (VAS's) requested - parish to finance	Permanent VAS's are not supported. SLR/SDR could be deployed on temporary basis.	Deployment of SLR/SDR deployment	Complete Deployment undertaken.

No	Location	Request	Comment	Project / Task	Note
34	Ringwood Bickerley Road	Request for double yellow lines at Kinder Cottage to prevent obstruction and improve sight lines.	Access protection marking to be offered to resident.	–Offer Access protection marking to resident.	On hold
35	Boldre Pilley Street	Concern about traffic speeds - pedestrian refuge island requested.	Request for pedestrian refuge referred to HCC. Consider deployment of SLR.	Consider deployment of SLR	Complete Deployment undertaken
36	Hordle Greenmead Avenue	Waiting restrictions to prevent obstruction to residents driveways and the recreation area.	The implementation of access protection markings would be more suitable than waiting restrictions.	Offer access protection marking to residents and across the access to the recreation.	Complete Installed
37	New Milton Avenue Road	Limited waiting bay amendments due to obstruction to residential driveways	Access protection markings to be offered to residents.	Offer Access protection marking to residents.	Complete Installed